

Why finance ministers favor carbon taxes, even if they do not take climate change into account

<u>Max Franks</u>, Ottmar Edenhofer, Kai Lessmann
29.01.2015

Capital mobility leading to tax competition and tighter budgets

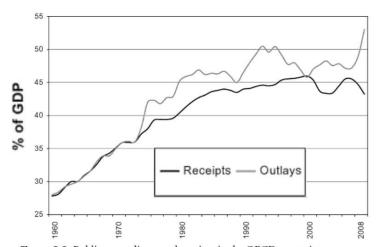


Figure 3.8 Public expenditure and receipts in the OECD countries.



Capital mobility leading to tax competition and tighter budgets

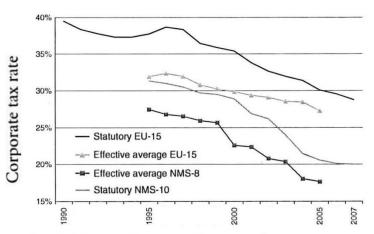


Figure 7.17 Taxing mobile and immobile tax bases in the EU.

Source: Benassy-Quere et. al. (2010)



Demand for public expenditures, e.g. infrastructure



Economist World politics Business & finance Economics Science & technology Culture Blogs Debate Multimedia Print edition

Infrastructure

Highways to hell

A harsh winter and tight budgets mean lots of potholes

Apr 19th 2014 | CHICAGO | From the print edition

ONLY the drunk, they say, drive in a



Süddeutsche.de

straight line in Chicago. The sober

Home Auto Autobahnen, Brücken, Bahngleise - Deutschland kaputt

28. Juli 2013 13:12 Autobahnen, Brücken, Bahngleise

Deutschland kaputt





Motivation and research questions

 What is the role of a carbon tax under the assumption that no climate externality exists?



Motivation and research questions

- What is the role of a carbon tax under the assumption that no climate externality exists?
- Can carbon taxes finance infrastructure more efficiently than capital taxes when input factors are mobile?



Motivation and research questions

- What is the role of a carbon tax under the assumption that no climate externality exists?
- Can carbon taxes finance infrastructure more efficiently than capital taxes when input factors are mobile?
- What are the supply side dynamics when resource importing countries tax carbon?



1. In Nash equilibrium, carbon tax more efficient than capital tax.



- 1. In Nash equilibrium, carbon tax more efficient than capital tax.
 - Both taxes subject to race to the bottom.



- 1. In Nash equilibrium, carbon tax more efficient than capital tax.
 - Both taxes subject to race to the bottom.
 - Carbon tax captures part of the Hotelling rent.



- 1. In Nash equilibrium, carbon tax more efficient than capital tax.
 - Both taxes subject to race to the bottom.
 - Carbon tax captures part of the Hotelling rent.
- 2. No green paradox:



- 1. In Nash equilibrium, carbon tax more efficient than capital tax.
 - Both taxes subject to race to the bottom.
 - Carbon tax captures part of the Hotelling rent.
- 2. No green paradox:
 - Carbon taxes postpone extraction,



- 1. In Nash equilibrium, carbon tax more efficient than capital tax.
 - Both taxes subject to race to the bottom.
 - Carbon tax captures part of the Hotelling rent.
- 2. No green paradox:
 - Carbon taxes postpone extraction,
 - and reduce cumulative emissions.



- 1. In Nash equilibrium, carbon tax more efficient than capital tax.
 - Both taxes subject to race to the bottom.
 - Carbon tax captures part of the Hotelling rent.
- 2. No green paradox:
 - Carbon taxes postpone extraction,
 - and reduce cumulative emissions.
- 3. Both results are robust under different strategic settings: (Non-)cooperative importers, (non-)strategic exporter.



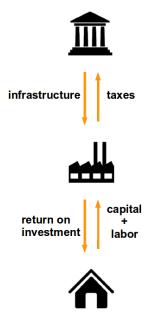
MODEL SETUP



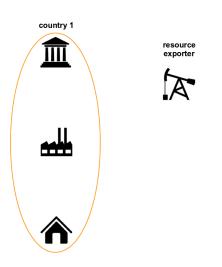














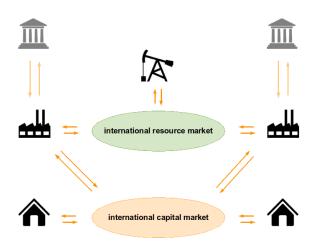




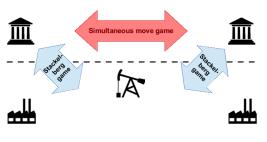












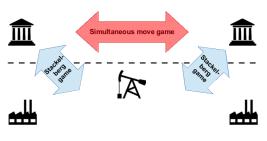
Stackelberg followers





Nash equilibrium, two sub-games,





Stackelberg followers





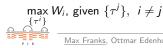
Nash equilibrium, two sub-games, solved for

or

non-cooperative behavior

cooperative behavior of governments

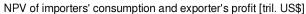
$$\max_{\{\tau^i\}_{i=1,2}} W_1 + W_2$$

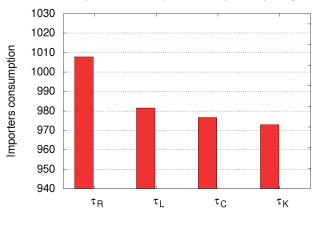


RESULTS



Single instrument portfolio

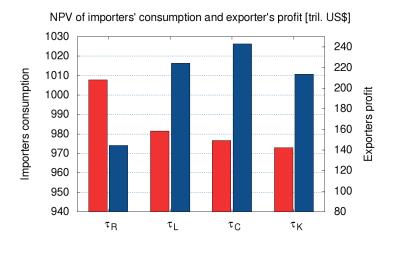


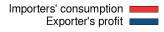


Importers' consumption



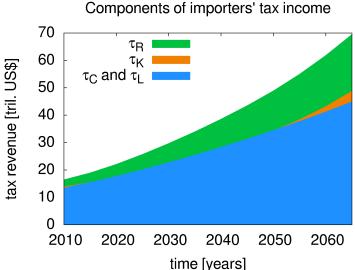
Single instrument portfolio





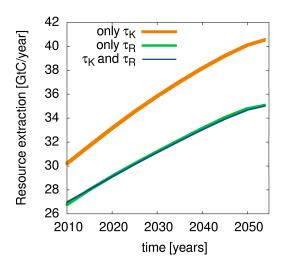


Mixed portfolio



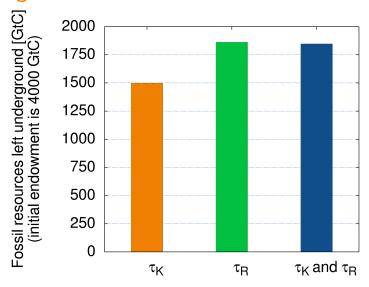


Timing and volume effects





Timing and volume effects





1. Carbon tax more efficient than capital tax.



- 1. Carbon tax more efficient than capital tax.
 - asymmetry between capital and carbon as tax base,



- 1. Carbon tax more efficient than capital tax.
 - asymmetry between capital and carbon as tax base,
 - only the resource stock gives rise to rent.



- 1. Carbon tax more efficient than capital tax.
 - asymmetry between capital and carbon as tax base,
 - only the resource stock gives rise to rent.
- 2. Carbon tax delays extraction, reduces cumulative emissions.



- 1. Carbon tax more efficient than capital tax.
 - asymmetry between capital and carbon as tax base,
 - only the resource stock gives rise to rent.
- 2. Carbon tax delays extraction, reduces cumulative emissions.
- 3. Results are robust under different sorts of strategic behavior: Cooperating importers, strategic exporter.



Results apply to economies in which

1. addressing fiscal externalities has higher priority than the climate externality,



Results apply to economies in which

- addressing fiscal externalities has higher priority than the climate externality,
- capital flight threatens governments and constrains their scope of action,



Results apply to economies in which

- addressing fiscal externalities has higher priority than the climate externality,
- capital flight threatens governments and constrains their scope of action,
- productive public investments (infrastructure, education, health) are required,



Results apply to economies in which

- addressing fiscal externalities has higher priority than the climate externality,
- capital flight threatens governments and constrains their scope of action,
- productive public investments (infrastructure, education, health) are required,
- 4. a substantial share of fossil resources is imported.



Policy conclusions

• Carbon pricing can help to mitigate the race to the bottom.



Policy conclusions

- Carbon pricing can help to mitigate the race to the bottom.
- The supply side dynamics of carbon pricing matter, but pose no environmental problem.



Policy conclusions

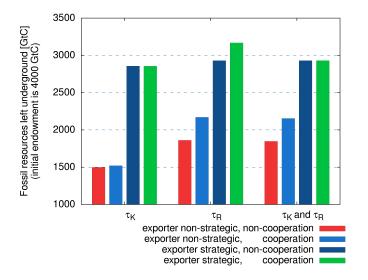
- Carbon pricing can help to mitigate the race to the bottom.
- The supply side dynamics of carbon pricing matter, but pose no environmental problem.
- Rethink role of environmental policy:
 Not only environmental ministers should favor carbon pricing,
 but also finance ministers.



Appendix

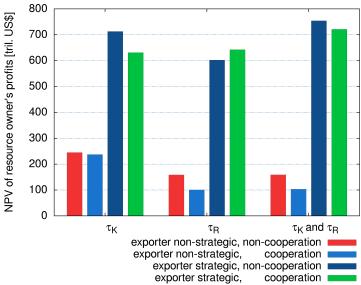


Volume effects under behavioral assumptions



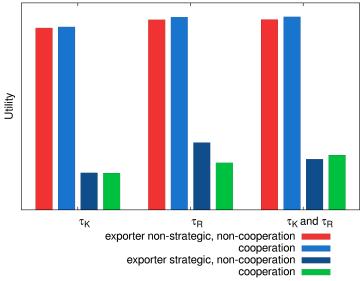


The resource rent





Welfare evaluation





References (general)

Bénassy-Quéré, Agnès, Economic Policy: Theory and Practice, 2010, Oxford University Press

Edenhofer, Ottmar and Kalkuhl, Matthias, When do increasing carbon taxes accelerate global warming? A note on the green paradox, 2011, Energy Policy

Eichner, Thomas and Runkel, Marco, Interjurisdictional Spillovers, Decentralized Policymaking, and the Elasticity of Capital Supply, 2012, American Economic Review

Hanley, N., Shogren, J. F., White, B., Environmental Economics in Theory and Practive, 2nd edition, 2007, Palgrave Macmillan

Kelman, S. Economists and the environmental policy muddle, 1981, Public interest

van der Meijden, Gerard et. al., *International Capital markets, Oil Producers and the Green Paradox*, 2014, OxCarre Research Paper 130

Siegmeier, J., Mattauch, L., Franks, M., Klenert, D., Schultes, A., A public finance perspective on climate policy: Six interactions that may enhance welfare, 2015, mimeo

Sinn, Hans-Werner, Public policies against global warming: a supply side approach, 2008, International Tax and Public Finance

Stavins, R., What can we learn from the grand policy experiment? Lessons from SO2 allowance trading, 1998, Journal of Economic Perspectives

Tahvonen, Olli, International CO2 Taxation and the Dynamics of Fossil Fuel Markets, 1995, International Tax and Public Finance

Withagen, Cees and Halsema, Alex, *Tax competition leading to strict environmental policy*, 2013, International Tax △ _ △ Public Finance